

SEP 26 1997

Refer to Legislative Secretary

The Honorable Antonio R. Unpingco Speaker Twenty-Fourth Guam Legislature Guam Legislature Temporary Building 155 Hesler Street Agana, Guam 96910

Dear Speaker Unpingco:

Enclosed please find a copy of Bill No. 295 (COR), "AN ACT TO REPEAL AND RE-ENACT §1015 OF CHAPTER 10 OF TITLE 1 OF THE GUAM CODE ANNOTATED, RELATIVE TO PROCLAIMING AN OFFICIAL TEACHER'S DAY' AND RECOGNIZING SEPTEMBER 28 EVERY YEAR THEREAFTER AS A DAY FOR RECOGNIZING THEIR SPECIAL ROLE IN THE COMMUNITY", which I have signed into law today as Public Law No. 24-63.

September 28 is the Birthday of Confucius, who was an educator and philosopher of great stature throughout many Asian countries. He is also honored in the West for his success in creating a philosophy emphasizing devotion to parents and family, and the maintenance of justice and peace. It is fitting that this day be designated for honoring the very, very important profession of "teacher".

It is through the teaching profession that our children learn to communicate with others, learn the culture and values of their home, and are exposed to the cultures and values of other people in the world. Teachers present the past bodies of accumulated learning to our children, and prepare them for the future.

This day for recognizing the special role of teachers can be the occasion for activities highlighting the contributions of teachers.

Very truly yours,

Carl T. C. Gutierrez Governor of Guam

Attachment

cc: The Honorable Joanne M. S. Brown Legislative Secretary Office of the Speaker ANTONIO R. UNPINGCO Date: 09 44

Time: /
Rec'd by: _(

TWENTY-FOURTH GUAM LEGISLATURE 1997 (FIRST) Regular Session

CERTIFICATION OF PASSAGE OF AN ACT TO THE GOVERNOR

This is to certify that Bill No. 295 (COR), "AN ACT TO REPEAL AND RE-ENACT §1015 OF CHAPTER 10 OF TITLE 1 OF THE GUAM CODE ANNOTATED, RELATIVE TO PROCLAIMING AN OFFICIAL "TEACHER'S DAY," AND TO RECOGNIZING SEPTEMBER 28 EVERY YEAR THEREAFTER AS A DAY FOR RECOGNIZING THEIR SPECIAL ROLE IN THE COMMUNITY," was on the 12th day of September, 1997, duly and regularly passed.

	ANTHONY C. BLAZ Acting Speaker
Attested;	reting opeaker
Theme MI Then	
JOANNE M.S. BROWN	
Senator and Legislative Secretary	
This Act was received by the Governor this	oth day of September, 1997, at
4:3C state of W	day or <u>Sep remotes</u> , 1997, at
4:35 o'clock p.M.	murullera
	Assistant Staff Officer
	Governor's Office
APPROVED:	
An	
CARL T. C. GUTIERREZ	
Governor of Guam	
Date: 9-26-97	

Public Law No. 24-63

TWENTY FOURTH GUAM LEGISLATURE 1997 (First) Regular Session

Bill No. 295 (COR)

As amended on the Floor.

Introduced by:

A. R. Unpingco

L. F. Kasperbauer

J. C. Salas

Felix P. Camacho

A. C. Blaz

T. C. Ada

F. B. Aguon, Jr.

E. Barrett-Anderson

I. M.S. Brown

Francisco P. Camacho

M. C. Charfauros

E. I. Cruz

W. B.S.M. Flores

Mark Forbes

A. C. Lamorena, V

C. A. Leon Guerrero

L. Leon Guerrero

V. C. Pangelinan

A. L.G. Santos

F. E. Santos

J. Won Pat-Borja

AN ACT TO REPEAL AND RE-ENACT §1015 OF CHAPTER 10 OF TITLE 1 OF THE GUAM CODE ANNOTATED, RELATIVE TO PROCLAIMING AN OFFICIAL "TEACHER'S DAY," AND TO RECOGNIZING SEPTEMBER 28 EVERY YEAR THEREAFTER AS A DAY FOR RECOGNIZING THEIR SPECIAL ROLE IN THE COMMUNITY.

BE IT ENACTED BY THE PEOPLE OF THE TERRITORY OF GUAM

Section 1. Legislative Findings. Whereas the teaching profession and teachers have long been recognized as the backbone of any society in developing the young and old to be educated, and hence more disposed towards contributing to improvements in society and performing good acts of citizenship.

One such man "Confucius," in our world community, has long been regarded as one of the world's greatest philosophers and "teachers" not only in China, but has also exercised a molding influence on people and government throughout history and the world. Some of his more recognized works included the Lun-yii or Analects of Confucius, and a group of ancient texts known as, "the Five (5) Classics."

As a teacher, he believed people had natural integrity, dignity and that they were all equal and educable. He was convinced there is abundant potential in each student, and that there are no class distinctions, that by nature all men are pretty much alike. Confucius kept an "open door" school and knew that instruction had to be done both formally and informally.

At the center of all his belief is "humanity" that man has qualities, such as benevolence and his human heart which distinguishes him from an animal.

Besides advocating filial piety, loyalty and reciprocity, Confucius is also well known for the Confucianism golden rule, "Do not do to others what one does not wish to be done on to."

Confucius is also credited for the commentary "within the four (4) seas, 24 all men are brothers." On government Confucius remarked that Governments are not only for the maintenance of law, but for the happiness
 and enjoyment of people.

Section 2. Section 1015 of Chapter 10 of Title 1 of the Guam Code Annotated is hereby repealed and re-enacted to read as follows:

"Section 1015. Teacher's Appreciation Day. September 28 of each year shall be known as, 'Teacher's Appreciation Day,' and is made a special holiday in Guam in commemoration of the services rendered to the teachers of Guam to the children of Guam. The Governor is authorized and requested to issue a proclamation annually honoring all teachers and observing Teacher's Appreciation Day. The Governor shall appoint a Teacher's Appreciation Day Committee to plan and arrange for the celebration of the day and to honor and present awards and/or recognition to teachers on September 28 of each year, which is the birth date of Confucius a long honored teacher, philosopher, poet and sage."

24th Guam Legislature Committee on Rules, Government Reform and Federal Affairs





September 09, 1997

Speaker Antonio R. Unpingco Twenty-Fourth Guam Legislature Ste. 101, 155 Hesler Place Agaña, Guam 96910

Dear Mr. Speaker:

The Committee on Rules, Government Reform, and Federal Affairs, to which Bill No. 295 was referred, wishes to report back to the Legislature its TO DO PASS BILL NO. 295 "An act to proclaim an official Teacher's Day and to recognize September 28 every year thereafter as a day for recognizing their special role in the community."

The voting record is as follows:

TO PASS	4
NOT TO PASS	8
ABSTAIN	8
TO PLACE IN INACTIVE FILE	Ø

Copies of the Committee Report and other pertinent documents are attached.

Thank you and Si Yu'os Ma'ase for your attention to this matter.

MÄRK FORBES

Attachments

24th Guam Legislature Committee on Rules, Government Reform and Federal Affairs



Senator Mark Forbes, Chairman

September 09, 1997

<u>MEMORANDUM</u>

TO:

Committee Members

FROM:

Chairman

SUBJECT:

Committee Report - Bill No. 295

Transmitted herewith for your information and action is the report on Bill No. 295 "An act to proclaim an official Teacher's Day and to recognize September 28 every year thereafter as a day for recognizing their special role in the community" from the Committee on Rules, Government Reform, and Federal Affairs.

The Committee Report is accompanied by the following:

- 1. Bill No. 295
- 2. Committee Voting Sheet
- 3. Sign-in Sheet
- 4. Fiscal Note
- 5. Public Hearing Notice

Should you have any questions regarding the report or accompanying documents, please do not hesitate to contact me.

Please take the appropriate action on the attached voting sheet. your attention and cooperation in this matter is greatly appreciated.

Thank you and Si Yu'os Ma'ase.

MARK FORBES

Attachments

Committee on Rules, Government Reform, and Federal Affairs Twenty-Fourth Guam Legislature

Voting Record

Bill No. 295: "An act to proclaim an official Teacher's Day and to recognize September 28 every year thereafter as a day for recognizing their special role in the community."

	TO PASS	NOT TO PASS	ABSTAIN	INACTIVE FILE
MAKK FORES, Chairman		,		
ANTHONY C. BLAX, Vice-Chairman				
ELIZABETH BARRETT-ANDERSON, Member				
JOAMNE M.S. BROWN, Member				
EELLE CAMACHO, Member	1			
EDWARDO J. CRVZ, M.D., Member	<u>V</u>			
LAWRENCE F. KASPERBAUER Member	X			
ALBERTO A.C. LAMORENA V, Member				
CARLOTTA M. LEON GUERRERO, Member				
John C, Jelen JOHN CAMACHO SALAS, Member				
MARK C. CHARFAUROS, Member				
FRANCIS E SANTOS, Member				
ANTONIO R. UNPINGCO, Ex-Officio Member	<u> </u>			

TWENTY-FOURTH GUAM LEGISLATURE

COMMITTEE ON RULES, GOVERNMENT REFORM, & FEDERAL AFFAIRS SENATOR MARK FORBES, CHAIRMAN

Comittee Report

on

Bill No. 295

"An act to proclaim an official Teacher's Day and to recognize September 28 every year thereafter as a day for recognizing their special role in the community."

I. OVERVIEW

On September 8, 1997, the Committee on Rules, Government Reform and Federal Affairs conducted a public hearing on Bill No. 295: "AN ACT TO PROCLAIM AN OFFICIAL TEACHER'S DAY AND TO RECOGNIZE SEPTEMBER 28 EVERY YEAR THEREAFTER AS A DAY FOR RECOGNIZING THEIR SPECIAL ROLE IN THE COMMUNITY." The hearing took place at 5:00 p.m. in the Public Hearing Room of the Guam Legislative Building. Public notice was given through an announcement in the September 8, 1997 issue of the Pacific Daily News.

Senators in attendance were:

Senator Mark Forbes, Chairman Speaker Antonio R. Unpingco, Ex-Officio Member Senator Vicente C. Pangelinan

Appearing before the Committee to testify on the bill were:

Ms. Irene Cheng, private citizen, oral testimony

Mr. Robert Kao, private citizen, oral testimony

Ms. Alice Chou, private citizen, oral testimony

Ms. Nancy Chao, private citizen, oral testimony

II. SUMMARY OF TESTIMONY

Ms. Irene Cheng, private citizen and a member of the Chinese Community of Guam, provided oral testimony in favor of Bill No. 295. She stated the significance of observing Teacher's Day on the birthday of the great Chinese philosopher and teacher, Confucius.

Mr. Robert Kao, private citizen and a member of the Chinese Cultural Arts Society, provided oral testimony in favor of Bill No. 295.

Ms. Alice Chou, private citizen and a member of the Chinese Community of Guam, provided oral testimony in favor of Bill No. 295.

Ms. Nancy Chao, private citizen and a representative of the Taipei Economic and Cultural Office, provided oral testimony in favor of Bill No. 295.

III. FINDINGS AND RECOMMENDATIONS

The Committee finds that Bill No. 295, if passed into law, would be a more appropriate celebration of Teacher's Day within our community. Though Teacher's Day is already recognized by statute, it would be of greater significance if it were celebrated on September 28th each year. This day is recognized as the birthday of the great Chinese philosopher, Confucius. He is

considered the foremost teacher of the world and he greatly shaped the thinking of the modern era.

The Committee also finds that it is important to recognize the importance of teachers within our community. Much emphasis is given to the recognition of students. However, it is equally important that we acknowledge the contributions made by teachers, for they are the one's who shape our society, much in the same way that Confucius molded the thinking of the world.

As Teacher's Day is already observed within the community, there would be no fiscal impact with the passage of this bill. Simply, the bill would redesignate the day in which Teacher's Day is observed.

Accordingly, the Committee on Rules, Government Reform and Federal Affairs does hereby submit its findings and recommendations to the Twenty-Fourth Guam Legislature TO DO PASS BILL NO. 295: "AN ACT TO PROCLAIM AN OFFICIAL TEACHER'S DAY AND TO RECOGNIZE SEPTEMBER 28 EVERY YEAR THEREAFTER AS A DAY FOR RECOGNIZING THEIR SPECIAL ROLE IN THE COMMUNITY."

24th Guam Legislature Committee on Rules, Government Reform and Federal Affairs



Senator Mark Forbes, Chairman

JUL 1 0 1997

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MEMORANDUM

TO:

Chairman

Committee on Rules, Government Reform and Federal Affairs

FROM:

Chairman

Committee on Rules, Government Reform and Federal Affairs

SUBJECT: Referral-Bill No. 295

The above Bill is referred to your Committee as the principal committee. It is recommended you schedule a public hearing at your earliest convenience.

Thank you for your attention to this matter.

MARK FORBES

Attachment

Committee on Rules, Government Reform and Federal Affairs Senator Mark Forbes, Chairman

Public Hearing Monday, September 8, 1997 5:00P.M.

Public Hearing Room Guam Legislature Temporary Building Agana, Guam

Bill No. 295: An act to proclaim an official Teacher's Day and to recognize September 28 every year thereafter as

a day for recognizing their special role in the community.

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FISCAL NOTE BUREAU OF BUDGET AND MANAGEMENT RESEARCH

BBMR-F7

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A fiscal impact would result if purchases are required for example, for trophies and/or plaques, for supplies and materials, for refreshments, etc. to celebrate Teachers' Appreciation Day. Note that the Bureau is unable to quantify or estimate this impact due to the lack of information from the Department of Education at this time.



Senator Antonio R. Unpingco

155 Hesler Street, Agana, Guam 96910

Phones: (671) 472-3455 / 56 / 57 • Fax: (671) 472-3400

August 19, 1997

MEMORANDUM

To:

Senator Mark Forbes, Chairman

Committee on Rules, Government Reform and Federal Affairs

From:

Speaker

Subject:

Bill No. 295: Teacher's Day

As the author of Bill No. 295, I wish to clarify my intent in introducing this bill. First, please be aware that Teacher's Day is already a special holiday, pursuant to 1 GCA §1015 and is recognized as a special holiday, not a legal holiday, pursuant to 1 GCA §1003. It is not the author's intent to make it a legal holiday.

The intent of the legislation is to change the date in which Teacher's Day is celebrated. The bill would annually recognize September 28th as Teacher's Day, rather than the first Saturday in May. September 28th is the birthday of Confucius, who is known as one of the world's first teachers. Thus, it is befitting and appropriate that Teacher's Day be celebrated on Confucius' birthday, September 28th.

Further, the fiscal note rendered by the Bureau of Budget Management and Research (BBMR) is inaccurate. There is no loss of government service, as it is not a legal holiday as implied by the fiscal note. The only fiscal impact would be for recognition awards, ceremonies, etc. to honor teachers. Such an expense would be minimal and is already provided by the existing statute.

I hope this clarifies the confusion regarding the intent of Bill No. 295. Attachments are provided herein to substantiate my intent. Additionally, I ask that you expedite the public hearing for this bill, as September 28th is quickly approaching. Your cooperation and attention to this matter is greatly appreciated.

Antonio R. Unpingco

Attachments

AUG TO RETO

24 TH GUAM LEGISLATURE

Senator Autonio R. Unpingco

155 Hesler Street, Agana, Guam 96910

Phones: (671) 472-3455 / 56 / 57 • Fax: (671) 472-3400

August 18, 1997

MEMORANDUM

To:

Speaker

From:

Phil

Subject:

Bill No. 295: Teacher's Day

Contrary to the fiscal note rendered by BBMR regarding Bill No. 295, the designation of Teacher's Day is a **special** holiday, not a legal holiday as it has been interpreted. Teacher's Day is already a recognized **special** holiday, pursuant to 1 GCA §1015. The intent of Bill No. 295 is to change the date in which Teacher's Day is celebrated to coincide with Confucius' birthday. The wording of the legislation is identical to the existing statute except that it is celebrated on September 28th of each year to honor the great teacher, Confucius. It remains as a **special** holiday.

Special holidays are defined by statute, 1 GCA §1003. Government operations do not cease on such special holidays. Therefore, contrary to the fiscal note, Teacher's Day as proposed in Bill No. 295 is only a special holiday and not a legal holiday. There is no fiscal impact as implied by the fiscal note rendered by BBMR, except to the extent that if DOE should decide to present awards and plaques. Such expense would be minimal.



BUREAU OF BUDGET & MANAGEMENT RESEARCH

OFFICE OF THE GOVERNOR, Post Office Box 2950, Agrana, Guarn 96910

CARL T.C. GUTIKREEZ COVERNOR

MADELEINE Z. BORDALLO !T.GOVERNOR

JOSEPH E. RIVERA

FRANCES J. BALAJADIA Deputy Director

FACSIMILE INFORMATION PAGE

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Office of the Speaker ANTONIO R. UNPINGCO Date: 8/8/97

Print Name:



FISCAL NOTE BUREAU OF BUDGET AND MANAGEMENT RESEARCH

BBMR-F7

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The Bill proposes to honor teachers by declaring September 28 of every year as Toucher's Appreciation Day. It also proposes that this Day be made a special holiday in Guam to honor the teachers. As such, if implemented, and Government offices are required to close for Teacher's Appreciation Day, this would mean a day of loss Government service (excluding years this day falls on the weekend). This would also entail a fiscal impact for the

purchase of awards such as plaques and/or trophies, supplies needed to plan and organize the Day, refreshments, etc. Please note that no information was received from the Department of Education to determine the actual or estimated cost to honor this Day.

COMMENT: Public Law 15-104 enacted this Title and, five minutes after the Governor signed P.L.15-104, he signed P.L. 15-105 which amended this Section to read as found above. Public Law 15-105 actually amends the former Government Code, which Section was repealed by P.L. 15-104. This apparent conflict was cured by P.L. 15-126:2 which provided that this section, as it was amended by P.L. 15-105, was the section intended by the Legislature to be law.

§1002. Transaction of Public Business on Saturday. Every Saturday is a holiday as regards the transaction of business in the public offices of the government where laws or other regulations provide that public offices be closed on holidays. This Section shall not be construed to prevent or invalidate the issuance, filing, service, execution, or recording of any legal process or written instrument during such period.

SOURCE: Former Government Code §202.

§1003. Special or Limited Holidays; Transaction of Business on. A Special or Limited Holiday is a holiday applying only to a special class or classes of business, or a special class or classes of persons, and not appointed to be generally observed throughout the Territory by all classes of business and all classes of persons.

On any Special or Limited Holiday appointed by the President of the United States or the Governor of Guam, all courts and offices of the government shall be open and function in their normal and usual manner. All other public functions shall be performed as on days which are not holidays, and all contracts shall be performed and business transacted as usual, except only as to or by the particular class of business or persons expressly limited or restricted by the provisions of the proclamation appointing or declaring such special or limited holiday.

SOURCE: Former Government Code §203 with reference to political subdivisions and municipalities is omitted, as this was a copy of a former California statute. At this time, Guam has no political subdivisions or municipalities which are separate political entities.

Central Planning Committee, the Vice-President of said student body government shall be the Vice-Chairman of the Central Planning Committee and the Secretary of said student body government shall be the Secretary of the Central Planning Committee.

- (g) A different senior high school shall head the Central Planning Committee each year on a rotating basis.
- (h) Clerical, technical and logistics support for Youth Week activities shall be provided for by the Department of Youth Affairs.
- (i) The Department of Youth Affairs shall appoint an employee as a Youth Month Coordinator as an additional duty to advise and assist with the planning and preparation of Youth Week events and activities as designated by the Central Planning Committee.

SOURCE: Former Government Code §224, as amended by P.L. 14-14 and P.L. 15-14; repealed and reenacted by P.L. 15-64 during the time this Title was in Legislative Committee. The Committee referred to in former Govt. Code §224 has not existed for some time.

COMMENT: The Section as enacted by P.L. 15-64 is included in this Title as the last clear enactment by the Legislature on this subject. Technically, the Legislature repealed P.L. 15-64 with the adoption of Title 1, Guam Code Annotated. However, because this section was not specifically considered by the Legislature, and represents the law as it existed prior to P.L. 15-104 (this Title), this Compiler believes that the Legislature fully intended to continue the provisions of P.L. 15-64. There is no visible intent that the Legislature intended to revert to a section it had only recently repealed.

"When a valid and operative provision is omitted from a Code through oversight, however, it may be held to continue in effect, even in the face of a provision in the Code declaring all prior laws repealed." Norris va McDaniel 207 Ga. 232, 60 SE.2d 329 (1950).

§1015. Teachers' Appreciation Day. The first Saturday in May of each year shall be known as Teachers' Appreciation Day, and is made a special holiday in Guam in commemoration of the services rendered by the teachers of

Guam to the children and requested to iss upon the people of G Day. The Governor s Day Committee to p ments for the celebrai

> SOURCE: Former Go (1966).

§1016. Farmers' A
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Governor shall issue
people of Guam to ob
committee to plan and
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SOURCE: Former Go (1966).

§1017. Gubernate Monday in January of January 1971, is a he Inauguration Day, on want Governor elected in day shall be arranged by Committee, which shall incumbent governor.

SOURCE: Former Go Transition Committee §5010, the latter of whi by P.L. 12-188. This Sx

COMMENT: Former G creation of the Transiti Committee is an official more and more cont.o rather than to the incur